The Affordable Care Act and Benefit Mandates

California Health Benefits Review Program

Laura Grossmann Principal Analyst January 24, 2013



The Affordable Care Act (ACA)

➢ Presentation will focus on:

- Changes coming in 2014
- Exchanges
- Essential health benefits (EHBs)



The ACA: The Basics

- Many key provisions already in effect
- ➤In 2014, health insurance expansion:
 - Optional Medicaid expansion
 - Health insurance through exchanges
- ➢In 2014, coverage of EHBs



CA Exchange: The Basics

- In 2014, CA will have a health benefits exchange—a health insurance marketplace for the individual and small group market
 - Covered California \rightarrow California's health benefits exchange
- In 2017, may allow the large group market into the exchange
- Subsidized coverage for those between 100% and 400% FPL
- Qualified health plans (QHPs) will be certified by and sold through exchanges
 - QHPs will be DMHC-regulated plans and CDI-regulated policies



CA Exchange: Subsidized Coverage

Income	Subsidized Coverage
100% to 250% FPL	 Sliding scale tax credits limit premium costs to 3-8.05% of income Sliding scale cost-sharing credits
251% to 400% FPL	 Sliding scale tax credits limit premium costs to 8.05-9.5% of income No cost sharing credits



The ACA and Benefit Mandates

- There are federal benefit mandates that were in existence prior to passage of the ACA
- The ACA includes new federal benefit mandates, such as:
 - Coverage of specific preventive services without cost sharing
 - Restrictions on cost sharing for emergency services
 - Coverage of EHBs



Essential Health Benefits

The ACA requires coverage of EHBs for nongrandfathered plans/policies in the small group and individual market both inside and outside a state's exchange—in 2014

➤ 10 EHB categories:

- (1) Ambulatory patient services
- (2) Emergency services
- (3) Hospitalization
- (4) Maternity and newborn care
- (5) Mental health and substance abuse services, including behavioral health treatment
- (6) Prescription drugs

- (7) Rehabilitation and habilitation services and devices
- (8) Laboratory services
- (9) Preventive and wellness services and chronic disease management
- (10)Pediatric services, including oral and vision care



Essential Health Benefits (cont'd)

- Must be equal to the scope of benefits covered under a "typical employer plan"
- > Subject to specific cost sharing requirements
- States are required to defray the cost of state requirements that exceed EHBs for QHPs sold in a state's exchange
- Required coverage of EHBs for certain Medicaid populations, including the newly eligible population



Federal Guidance on EHBs

► EHB Bulletin—December 2011

- Guidance on defining EHBs for <u>2014 and 2015</u>
- States can select from a specified set of benchmark plan options a benchmark plan to define EHBs in their state
- All 10 EHB categories must be included in the benchmark plan, or must be added
- Plans/policies must offer coverage that is "substantially equal" to the benefits in the selected benchmark plan



Federal Guidance on EHBs (cont'd)

- Notice of Proposed Rulemaking (NPRM)— November 2012
 - Aligns with the Bulletin—benchmark plan for defining EHBs in 2014 and 2015
 - Proposes that:
 - State benefit mandates enacted by Dec. 31, 2011 will be included in the EHB benchmark plan
 - The exchange would be responsible for determining when a state benefit mandate exceeds EHBs, QHP issuers would be responsible for calculating the cost of a state benefit mandate that exceeds



California EHBs: 2014-2015

- Benchmark plan option selected: "the largest plan by enrollment in any of the three largest small group insurance products in the State's small group market"
 - Selected: Kaiser Small Group HMO 30 plan
 - Pediatric vision: Federal Employees Dental and Vision Insurance Program (FEDVIP)
 - Pediatric dental: Healthy Families Program in 2011-12 (CA CHIP program)



California EHBs: Interaction with State Benefit Mandates

- CA state benefit mandates enacted by Dec. 31, 2011
 Included in the EHB benchmark plan
 - Existing CA state benefit mandates
 - 2011 enacted benefit mandates—ex. coverage for autism
- ➤ CA state benefit mandates enacted now that the exchange determines exceeds EHBs → could be subject to the requirement that the state defray the cost



How a State Benefit Mandate Could Exceed EHBs: 2014 and 2015

- 1) Does the state benefit mandate require coverage in QHPs?
- 2) Does it fit into the <u>proposed</u> definition of state benefit mandates that could exceed EHBs?
 - Is it specific to care, treatment, and/or services?
- 3) Does it exceed the CA definition of EHBs?
- NPRM proposes Covered CA would make the determination



Looking forward...

> Definition of EHBs could change after 2015

- Benchmark plan approach to defining EHBs is for 2014 and 2015—could change thereafter
- Inclusion of "state-required benefits" in EHBs is for 2014 and 2015—could change thereafter
- In 2016, it appears CA may have to broaden its definition of the small group market—50 or less to 100 or less
- In 2017, large group could be included in the exchange

